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Message Text

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12
ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 NEA-14 IO-14 ISO-00 AEC-11

CIAE-00 H-03 INR-11 L-03 NSAE-00 OIC-04 OMB-01 PA-04

PM-07 PRS-01 SAJ-01 SAM-01 SP-03 SS-20 USIA-15

TRSE-00 RSC-01 NSC-07 DRC-01 /178 W
---------- 123574
R 200640Z AUG 74
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 4021
INFO AMEMBASSY BONN
US MISSION EC BRUSSELS 1307
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY NEW DELHI
AMEMBASSY PARIS
USLO PEKING
AMEMBASSY SEOUL
USMISSION IAEA VIENNA
USMISSION GENEVA
CINCPAC HONOLULU HAWAII

C O N F I D E N T I A L TOKYO 10778

CINCPAC FOR POLAD

E.O. 11652: GDS
TAGS: PARM TECH IAEA JA
SUBJ:JAPAN AND NPT

REF: TOKYO 8528; TOKYO 8952 AND TOKYO 9967

SUMMARY: EVEN THOUGH POSITION OF OPPONENTS OF NPT IN
JAPAN WAS STRENGTHENED BY INDIAN NUCLEAR TEST, ETC.,
FONMIN AND OTHERS HAVE RECENTLY RESTORED SOME MOMENTUM
TO PLANS FOR RATIFYING NPT. FONMIN PRIVATELY INDICATED
THERE IS OPPOSITION WITHIN GOJ TO EARLY RATIFICATION, BUT
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HE TOLD DIET HE HOPED NPT COULD BE SUBMITTED TO NEXT

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SESSION. MEANWHILE, WORKING LEVELS IN FONOFF AND SCIENCE
TECHNOLOGY AGENCY (STA) ARE WORKING ON DRAFT SAFEGUARDS
AGREEMENT FOR NEGOTIATION WITH IAEA. END SUMMARY.

1. PESSIMISM IN JAPAN REGARDING NPT'S FUTURE HAS ABATED
SOMEWHAT AND PROPONENTS OF RATIFICATION HAVE REGAINED
SOME MOMENTUM IN DRIVE TO RATIFY NPT. EVIDENCE OF
USG CONTINUED INTEREST IN NPT HAS BEEN A SIGNIFICANT
FACTOR IN THIS CHANGE. FONMIN KIMURA TOLD DIET AUGUST1
HE HOPED TO PRESENT NPT TO DIET DURING NEXT DIET SESSION
(WHICH BEGINS IN DEC) TO RATIFY IN TIME TO PARTICIPATE IN
NPT REVIEW CONFERENCE IN MAY '75. RECENTLY, KIMURA PRIVATELY
TOLD JOURNALISTS (YOMIURI'S HIRANO) THAT "FONOFF FAVORS
RATIFICATION, THERE IS ONLY LITTLE OPPOSITION IN
LDP, BUT SIGNIFICANT OPPOSITION EXISTS IN GOJ", PRESUMABLY
MEANING STA MINISTER MORIYAMA. PRESSED AS TO REASON FOR
OPTIMISM REGARDING LDP ATTITUDE TOWARD NPT, KIMURA
IMPLIED THAT NPT WAS NOT THE EXPLOSIVE POLITICAL ISSUE
THAT SINO-JAPANESE CIVAIR WAS; THUS, OPPOSITION IN PARTY
WAS MANAGEABLE. WHILE MENTIONING MAY REVIEW CONFERENCE,
KIMURA CAREFULLY SHUNNED SPECIFYING TARGET DATE FOR RATI-
FICATION. (KIMURA HAS COMMENTED TO JOURNALISTS THAT
OHIRA'S COMMITMENT TO TIMETABLE ON CIVAIR COST JAPAN
LEVERAGE IN AVIATION NEGOTIATIONS.)

2. FONOFF DIRECTOR DISARMAMENT DIV NOMURA, THOUGH STILL
CAUTIOUS ABOUT PROSPECTS FOR EARLY RATIFICATION,
TOLD EMBASSY THAT EXCHANGES BETWEEN WORKING LEVEL IN STA AND
FONOFF ON SAFEGUARDS NEGOTIATIONS WITH IAEA HAVE RESUMED
(REF. B). STA IS NOW WORKING ON DRAFT. NOMURA, AS
OTHERS (REF.C), SAID THAT
MORIYAMA'S MAKING GOJ STATEMENT AT SEPTEMBER IAEA CONFERENCE
MAY HELP TO FURTHER IMPROVE HIS PUBLIC STANCE ON NPT.
FONOFF HOPES TO GET CLEARER READING AT IAEA CONFERENCE
ON MORIYAMA'S POSITION AND, THEREBY, ON RATIFICATION
PROSPECTS. NOMURA NOTED THAT FEB IAEA BOARD MEETING
WOULD BE SUITABLE TIME TO APPROVE JAPAN-IAEA SAFEGUARDS
AGREEMENT IF GOJ COULD HOPE TO COMPLETE RATIFICATION PRIOR
TO REVIEW CONFERENCE.

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3. COMMENT: WHILE WE STILL HESITATE TO BE TOO OPTIMISTIC
ABOUT PROSPECTS FOR EARLY NPT RATIFICATION, WE ARE
ENCOURAGED BY MORE POSITIVE ATTITUDE KEY FIGURES ARE
AGAIN ASSUMING. FONMIN KIMURA'S COMMITMENT TO NPT IS
CLEAR. AS FINANCE MINISTER, OHIRA IS WELL PLACED TO
GUARANTEE SUPPORT FROM FINANCE IN SUCH STEPS AS FUNDING
SAFEGUARDS SYSTEM AND TO ADVOCATE NPT VIGOROUSLY IN CABINET.
STA'S MORIYAMA IS STILL RELUCTANT PRIVATELY ON NPT BUT

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AS WE HAVE POINTED OUT HE SEEMS TO HAVE BEEN MANEUVERED INTO MODIFYING HIS PUBLIC OPPOSITION. THUS, AFTER PERIOD OF GRAVE DOUBTING ABOUT NPT'S FUTURE EARLY IN SUMMER, GOJ SEEMS TO BE AGAIN MOVING TOWARD RATIFICATION. NEVERTHELESS, INTERNATIONAL CLIMATE ON NUCLEAR MATTERS AND, ABOVE ALL, US POSITION WILL STILL FUNDAMENTALLY INFLUENCE GOJ ATTITUDE. DECISION TO ACTUALLY PUSH RATIFICATION IN DIET, OF COURSE, WILL ALSO DEPEND ON TANAKA GOVERNMENT'S STRENGTH AND ITS ABILITY TO DEVELOP CONSENSUS WHICH WOULD PERMIT RATIFICATION.
HODGSON

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